INTERIM TECHNICAL REPORT_RESEARCH ICT AFRICA

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IDRC GRANT / SUBVENTION DU CRDI : -



Social Safety Net Reform in Sri Lanka

Gayani Hurulle #REFORMNOW Conference 5 August 2022

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Millions thrown into poverty due to local economic mismanagement & global crises



2019

3M people living in poverty

COVID-19: Slowdown of key industries including tourism, leading to job losses



Lower crop yields, leading to lower income

Fuel shortages: Inability to travel to work for employment

Lower income

Global inflation (%)

LKR depreciation:

Imports more expensive overnight

Fertilizer ban, fuel & gas shortages:

Disrupted supply leading to higher prices

Higher costs

5.7M people need humanitarian assistance

2022

Over 30 social protection programmes in Sri Lanka, with government playing key role





Social insurance programmes

Social assistance programmes

Social protection

Labour market programmes

Social Protection for Public Sector Workers

Public Sector Pension Scheme

Widows, Widowers and Orphans Pension Scheme

Social Insurance for Private Sector Workers

EPF

Private/

schemes

contributory

ETF

Social Insurance for Informal Sector Workers

Farmer & Fishermen pension schemes

Samurdhi Social Security

Assistance for Low-Income Families

Samurdhi Monthly Cash Transfers

Assistance for Vulnerable Groups

Public Assistance Monthly Allowance

PWDs, Kidney, Cancer Assistance

Assistance for Children

Assistance for Gr. 5 Scholarship Recipients, Thriposha

Health Assistance

Free Public Healthcare

Emergency Assistance

Rs. 5000 cash transfer during COVID

Livelihood Development

Samurdhi Livelihood Development Programme

Labour Market Programmes for Vulnerable Groups

Vocational Training for PWDs

ILO Social Protection Framework

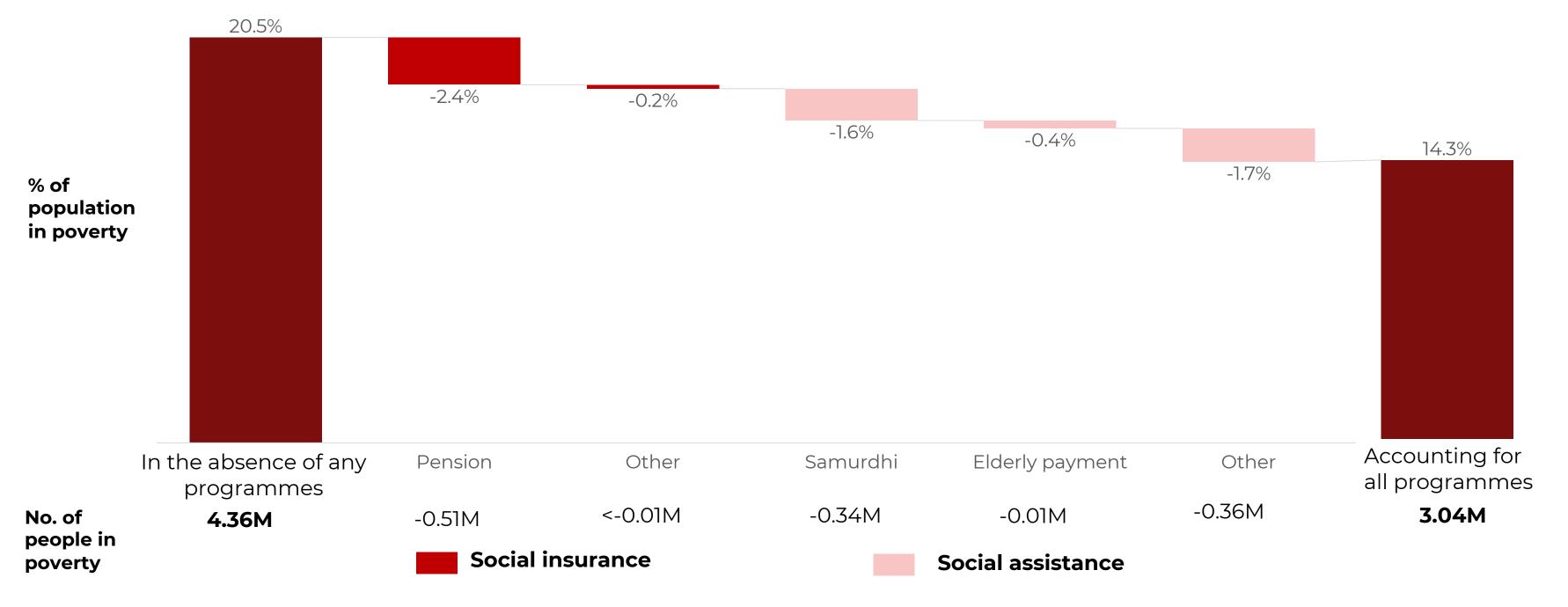
- Social Protection for Older Persons
- Social Protection for Persons of Active Age
- Social Protection for Children
- Essential Healthcare for All

^{*} Schemes documented are illustrative; not exhaustive

Efficacy of poverty reduction programmes subpar







Reform necessary in many areas, to respond to both emergency & long term needs



Coverage/ Targeting Adequacy of benefits

Type of benefit (cash vs in kind) Important to balance between competing needs (e.g.: adequacy of funds & coverage vs. reducing financial & administrative burdens)

Ease of access/delivery

Administrative processes

Fiscal sustainability

 Some areas more crucial in the short term given economic crisis (e.g.: coverage, adequacy of benefits & ease of access)

Depoliticization

Efficacy

Graduation

 Solutions that address deep seeded issues (depoliticization, efficacy of programmes & need for graduation) should not be ignored



Coverage/ Targeting	Adequacy of benefits	Type of benefit (cash vs in kind)
Ease of access/delivery	Administrative processes	Fiscal sustainability
Depoliticization	Efficacy	Graduation

Over 5 ministries & 12 agencies overseeing provision of targeted welfare schemes



Ministry of Finance, Economic Stabilization and **National Policies** Ministry of Women, Child Affairs and Social Empowerment Ministry of Public Admin, Home Affairs, Provincial Councils and Local Government Ministry of Education Ministry of Health

- Some similarities in scope of work for different agencies,
 - Duplication of work?
 - Unnecessary administrative burdens?
 - Higher transaction costs?
- Coordination between multiple agencies lacking
- World Bank attempting to design and implement Unified Beneficiary Database

Targeted welfare: Not included informal pension schemes under Ministry of Agriculture, private pension schemes under Ministry of Labour etc. Source: Extraordinary Gazette 2289/43 of 22 July 2022



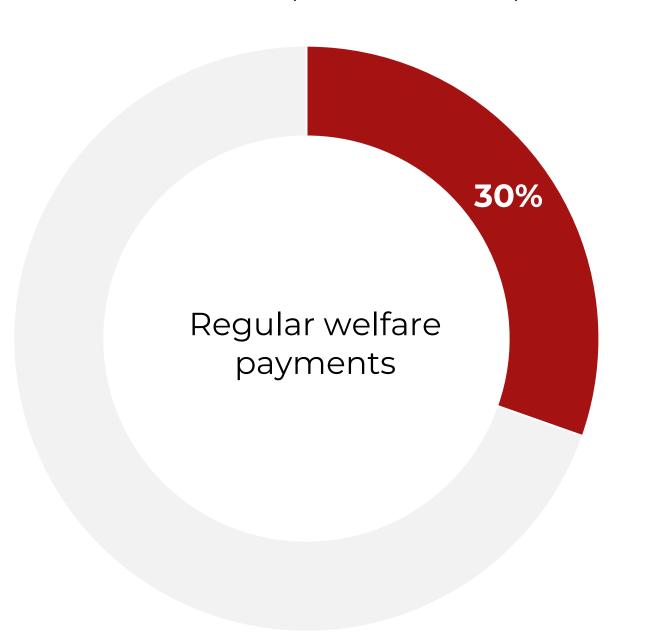
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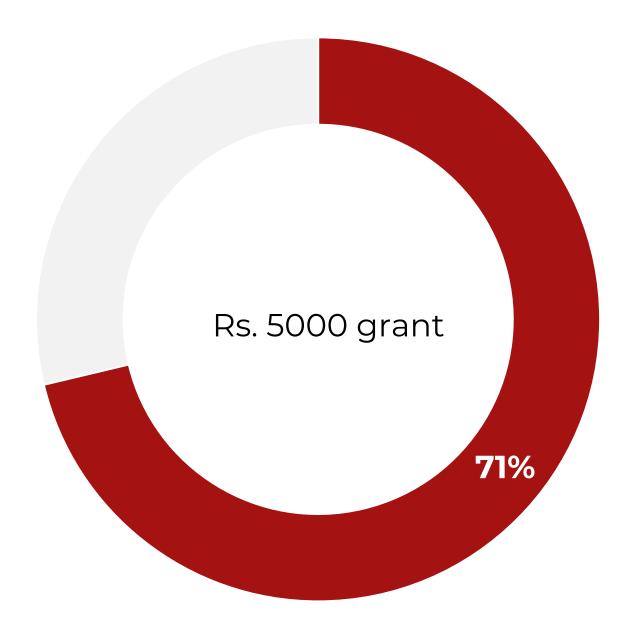
30% of households received regular welfare payments in 2021; 71% received Rs. 5000 grant



Households that received regular social grants or benefits from the state (% of households)

Receipt of Rs. 5,000 grant from government during the lockdown (% of households)





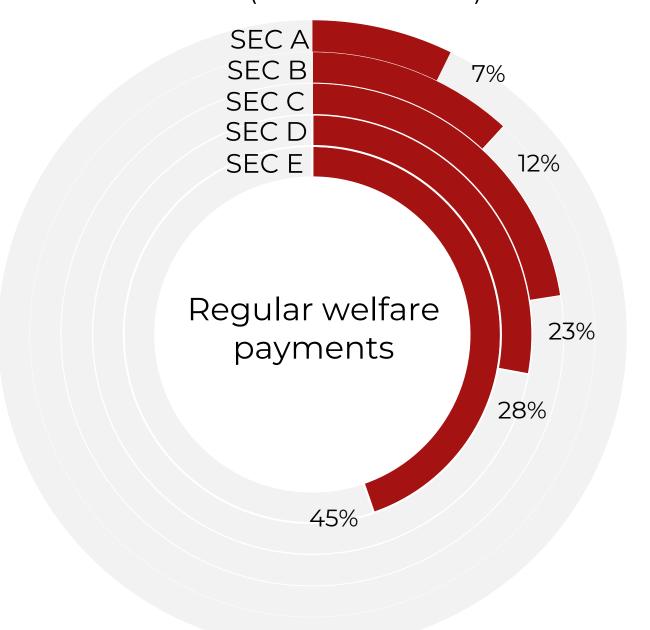
Source: LIRNEasia COVID impact survey, 2021. Representative of all households and age 15 and above population in Sri Lanka with a +/- 2.8% margin of error at 95% confidence interval. N = 2,501)

Q: How many people in this household receive regular social grants or benefit (welfare) from the state (eg. disability, unemployment, veteran, child support, scholarship, Samurdhi)? Q: Did any member of this household receive the Rs. 5,000 grants from the government during the COVID-19 lockdown?

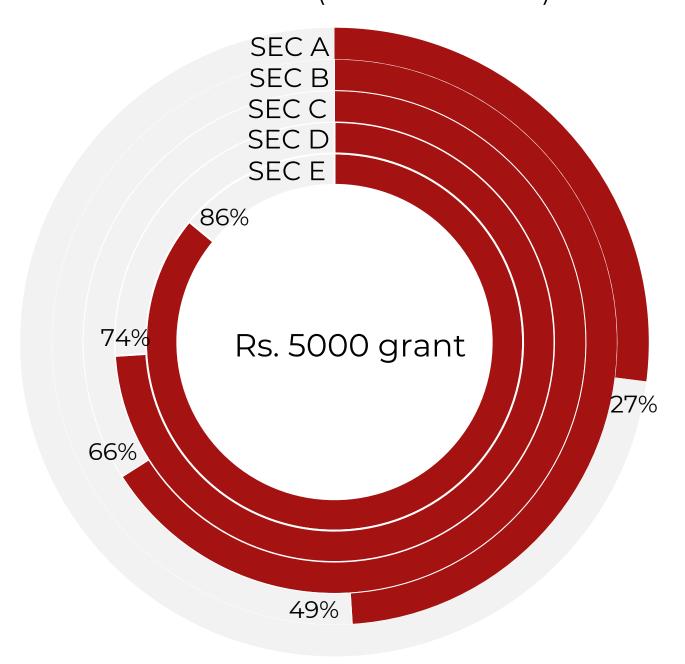
Poor targeting evident, with many inclusion & exclusion errors



Receipt of regular social grants or benefits from the state (% of households)



Receipt of Rs.5,000 grant from government during the lockdown (% of households)



^{*} Socio economic classification is a proxy for household income based on the education and occupation of the household head.

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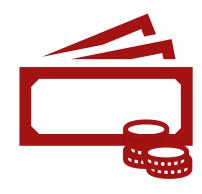
Source: LIRNEasia COVID impact survey, 2021. Representative of all households and age 15 and above population in Sri Lanka with a +/- 2.8% margin of error at 95% confidence interval. (n = 2,501)

New data streams to identify newly poor promising



Current

E.g.: Samurdhi



Last update: Households those earning less than Rs. 6000 eligible (means testing)

Proposed

Extr. Gazette 2128/24 of 2019 under Welfare Benefits Act No. 24 of 2002









Asset ownership, household characteristics, income & expenditure considered (means + proxy means testing)

More options?



Explore new data streams
- identify geographical areas
that need most assistance
- to identify newly poor
households
(CDR, satellite imagery)

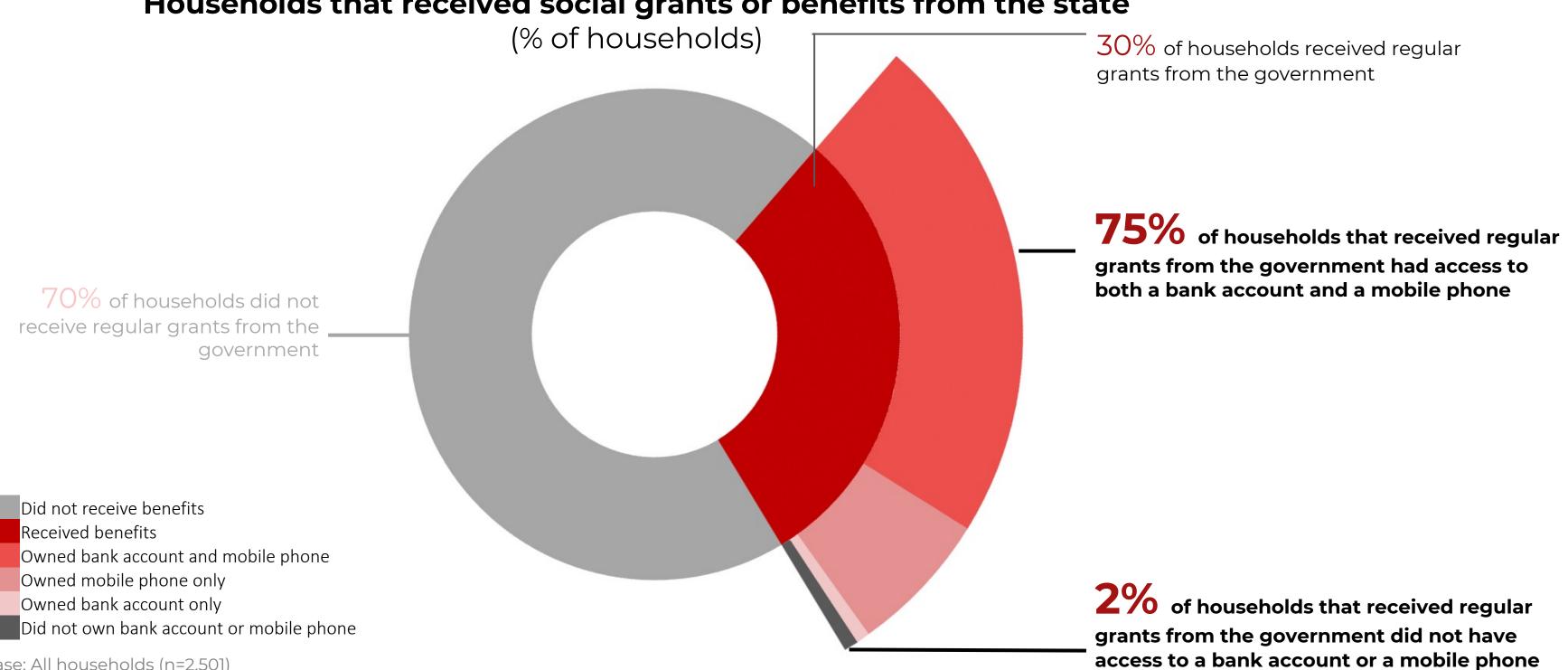


Type of benefit Coverage/ Adequacy of (cash vs in kind) benefits Targeting Ease of Administrative Fiscal access/delivery sustainability processes Depoliticization Efficacy Graduation

Transfer payments to mobile money accounts & banks







Base: All households (n=2,501)

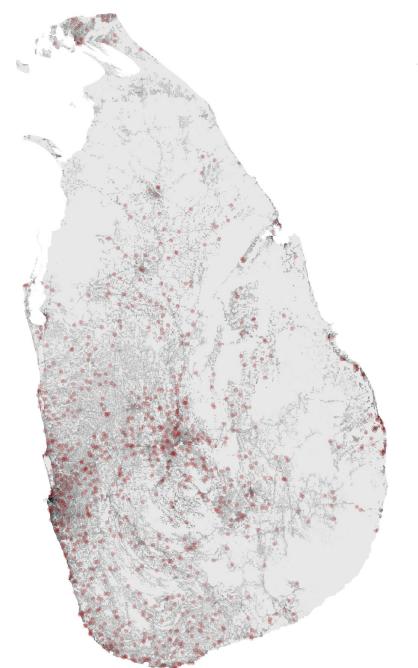
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Source: LIRNEasia COVID impact survey, 2021. Representative of all households and age 15 and above population in Sri Lanka with a +/- 2.8% margin of error at 95% confidence interval.

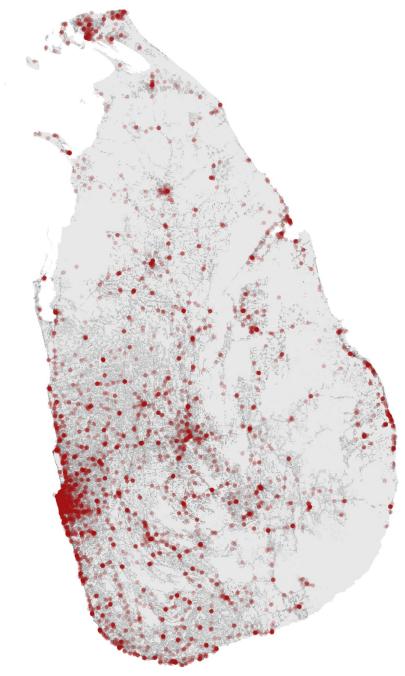
Allow cash out at all ATM branches & mobile money outlets



Transfers to Samurdhi Banks		Bank and mobile transfers with ATM & mobile money cash out	
Samurdhi Bank	1,050	Dialog service points, Mobitel Touch Points & Communications	2767
		ATMs Sampath Bank Commercial Bank Bank of Ceylon Cargills Bank DFCC Bank Hatton National Bank National Development Bank Nations Trust Bank People's Bank Seylan Bank	2,675 249 266 516 25 162 167 155 133 806 196
Total	1,050	Total	5,442
 Note: Only 932 locations could be extracted for our analysis Each location is only accurate to its DSD The exact locations within each DSD were simulated based on the population 		 Note: Only 4,745 locations could be extracted for our analysis Mobile money cash out is only allowed at Sampath Bank and Commercial Bank at present 	



Samurdhi Bank Branches



All ATMs, Dialog service points, Mobitel touch points & Communications

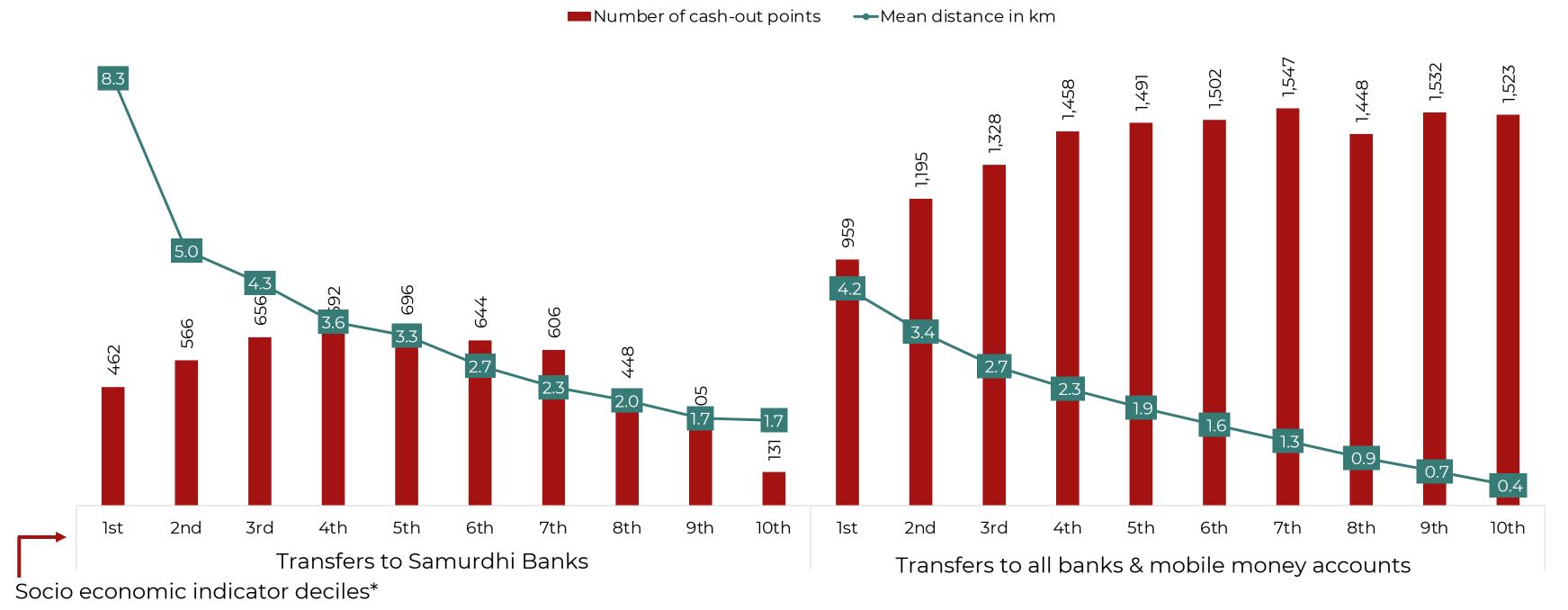
Source: LIRNEasia estimates

distribution*

Recipients will incur lesser transaction cost (travel cost and time etc.)



Number of cash-out points and distance needed to travel by socioeconomic deciles



^{*} Methodology: 1. Developed a socioeconomic index based on 2011/2012 census data (https://lirneasia.net/2020/01/mapping-poverty-and-wealth-an-alternative-socioeconomic-index-for-sri-lanka/); 2. Split the population deciles population deciles represents the richest; 3. Obtained high-resolution (30 m) population density maps (https://dataforgood.facebook.com/dfg/tools/high-resolution-population-density-maps); 4. Determined the nearest cash-out point based on Euclidean distance for each 30 m x 30 m tile



Thank you

For more information https://lirneasia.net/category/themes/social-safety-nets/gayani@lirneasia.net